

Tangentyere Council Aboriginal Corporation

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Submission to the Northern Territory Government Electoral Reforms in the Northern Territory

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1. Executive Summary

Since the Intervention and more recently the signing of the tripartite Alice Springs Living Area Subleases Town Camp residents have understood that service delivery would be 'normalised' on the Town Camps. The word 'normalised' was understood by different people to mean different things but one interpretation was that residents would receive services to the standard of residents of other parts of Alice Springs. This expectation and aspiration has not been met by either the Commonwealth through the Alice Springs Living Area Subleases or the Territory through the Housing Management Agreement.

Tangentyere has outlined the reality of shortfalls in the domains of housing and infrastructure previously but we welcome the opportunity to outline the basis for the structural barriers preventing individuals enrolled on the Australian Electoral Roll as Town Camp residents from participating fully or effectively in the governance of Australia, Northern Territory and the Alice Springs Town Council.

The Australian referendum held on the 27th May 1967 saw the overwhelming majority of Australian voters endorsing the amendment of the Australian constitution in a manner that recognised Aboriginal and Torres Strait Islander people as part of the census and allowed the Australian Government to make laws for the benefit of Aboriginal and Torres Strait Islander people. Before 1967, Aboriginal and Torres Strait Islander people could not participate in Commonwealth, State/Territory and Local Government elections. Despite the result of the 1967 referendum there are many structural barriers to the participation of Aboriginal people from the Northern Territory in Commonwealth/Territory and Local Government elections.

As discussed elsewhere in this submission Town Camp street addresses are not recognised as enrollable addresses by the Australian Electoral Commission. The reason for this is because of a tenure reference included on the NT Department of Lands, Planning and Environment (DLPE); Integrated Land Information System (ILIS). The tenure reference listed against individual administrative parcels within Town Camp Special Purpose and Crown Leases in Perpetuity is 'vacant crown'. This is despite the fact that these individual parcels are also linked to street addresses, tenancy agreements and in receipt of postal services (12 Town Camps receive postal services and 3 do not). Because of the tenure reference of individual administrative lots being 'vacant crown', Town Camp enrolment addresses are limited to individual Town Camps (i.e. Larapinta Valley) rather than street addresses. Not having a street address means that with the exception of residents with a separate post office box no resident receives mail from the Australian/Northern Territory Electoral Commission. This in turn leads to reduced enrolments, obsolete enrolment details and poor rates of participation. Tangentyere has been advocating for a change in this circumstance for several years and has now developed a sophisticated understanding of the underlying causes of this circumstance.

Briefly, of the 270 Town Camp households with a gazetted street address none are enrollable as individual households with a street address. Each individual enrolled as a Town Camp resident is enrolled as a resident of their respective Town Camp and not as a resident of a street address (e.g. Larapinta Valley and not 61 Lynch Court, Flynn, 0870 etc.). As a consequence no Town camp resident can receive mail from the Australian Electoral Commission, NT Electoral Commission, the Australian Bureau of Statistics or the Supreme Court (for jury duty).

Of 15 Town Camps 3 are still not in receipt of mail services from Australia Post or its subcontractors. Of the 12 Town Camps with postal services the 6 with cluster boxes have complained that their postal service is insufficient and at best inconsistent. On top of the issue of service delivery and infrastructure there is inconsistency between Commonwealth and Territory Government agencies with respect to addressing. This inconsistency reflects the transfer between 'old' Town Camp addresses and 'new' street addresses a process that was initially supported by the Commonwealth during the time of the Alice Springs Transformation Plan.

The support for this transition was complicated by the inconsistent linking of individual Town Camp administrative lots with gazetted street addresses by the NT Department of Lands, Planning and Environment on the Integrated Lands Information System. The loss of key personnel supporting the rollout of postal services also hampered the development, implementation and operation of postal services. Bureaucracy it seems can have a short corporate memory for such initiatives.

Tangentyere has focussed on the Alice Springs Town Camps but if anything the story in other remote areas of the NT is probably worse with respect to these issues. Remote communities, outstations and the majority of Town Camps in the NT don't receive any postal surveys (beyond all of community postal boxes and post mail bags). Individuals living in remote communities would also be enrolled as residents of the community rather than as residents of a street address. Therefore it is not surprising that participation rates in elections or as jurors amongst residents of communities, outstations and Town Camps are low. Something needs to be done.

During the past few years the NT Electoral Commission has been responsive within the limits of its scope but the Australian Electoral Commission has been less responsive to date. It is our consideration that the correct enrolment of NT voters for Federal Elections is not seen as a priority by the Australian Electoral Commission due to the size of the Federal seat of Lingiara which covers much of the NT. On the other hand seats in the NT Legislative Assembly are much smaller and therefore the correct enrolment of individuals in NT electorates is important and has consequences. The importance of the correct enrolment and participation of voters in local government elections is also a key priority. The low rates of participation of Town Camp residents in the election of Alice Springs Town Council officials also seriously compromises the relevance of the Alice Springs Town Council to residents of the Town Camps.

2. Recommendations

Our collaboration with the Australian Bureau of Statistics in helping to facilitate better outcomes for the participation of Town Camp residents in the Marriage Equality Survey has highlighted the significant work required to improve the quality of the Australian Electoral Roll and Postal Services on the Alice Springs Town Camps. The work required to address the issues outlined here includes the following steps:

- 1) The recognition of Town Camp street addresses as enrollable addresses by the Australian Electoral Commission;
- 2) The extension of Postal Services to all Town Camps including Ilperle Tyathe, Ilyperenye and Ilparpa;
- 3) The upgrade of Town Camps serviced through 'Cluster Mail Boxes' to 'Every Door Direct Mail' services;
- 4) Exploration of 'Automatic Enrolment' through government data collected through the Department of Human Services (Commonwealth), Department of Health (NT), Department of Transport (NT) and the Department of Housing (NT). It should be noted that the sharing of information between agencies should be a consented process. Additionally the issue of mobility and currency of data will be an issue for these agencies. Agencies like the Department of Housing are likely to have the most concrete information for a limited cohort (through tenancy agreements etc.). Nomenclature and identity verification will be an issue for 'Automatic Enrolment';
- 5) Implementation of a system that allows voters to 'Enrol on the Day'. Individuals who otherwise meet the eligibility criteria but who are either not enrolled or who require a change of address should be allowed to enrol and vote on the day of an election;
- 6) The funding of community partners to liaise with local Aboriginal communities and Town Camps to ensure that people are enrolled correctly and that address details are consistent and up-to-date between various agencies and service providers. The Tangentyere Research Hub is well placed to pilot such a program on the Town Camps with a limited investment by government.

3. Background

The Town Camp Movement was catalysed by the displacement of people from their traditional lands; the repeal of the Welfare Ordinance Act (1964); and the Equal Wages Case (1968); and steadily built momentum from early 1974 with the incorporation of the first Town Camp Housing Associations.

The Town Camp Housing Associations and Tangentyere Council were formed by Town Camp residents to support their efforts to gain access to land, housing, water, electricity, municipal services, community services and to address the shared experience of disadvantage. Tangentyere was incorporated in 1979 as a service provider and umbrella organisation for the Town Camp Housing Associations. The 16 Town Camp Housing Associations and Aboriginal Corporations are the Corporate Members of Tangentyere Council.

Today 16 Town Camps exist within Alice Springs. The conservative service population estimate for Town Camps is between 1,950- 3300, 70% are permanent residents and 30% are either visitors or homeless (Foster et al, 2005).

In 2009, 14 Housing Associations entered into tripartite Alice Springs Living Area Subleases with the Executive Director of Township Leasing (EDTL) on behalf of the Commonwealth and the CEO of Housing on behalf of the Territory. The EDTL then entered a Housing Management Agreement (underlease) with the Northern Territory Government making the Department of Housing and Community Development (DoHCD) the Housing Authority for the Alice Springs Town Camps. The Alice Springs Living Area Subleases expire in December 2049 but the Housing Management Agreement (HMA) expired in December 2012. Since the HMA expired in 2012 it has continued as a periodical agreement being extended from month to month. The periodical HMA undermines certainty and the capacity for future planning.

The periodical status of the HMA means that there is a lack of strategic long term planning with respect to housing management; municipal services; and the development of housing and infrastructure. In addition the short term nature of the HMA and related subcontracts also undermines attempts by Town Camp Housing Associations to engage external parties in community led interagency responses to develop strategies for improving community safety.

3.1. Tangentyere Council Aboriginal Corporation

Tangentyere Council is a community controlled Public Benevolent Institution delivering human services and social enterprise activities for the benefit of Aboriginal people from the Town Camps, Urban Alice Springs and Central Australia. Tangentyere Council was first incorporated in 1979. Between 1979 and August 2015 Tangentyere Council was incorporated under the Northern Territory Associations Act (2008). To comply with the Commonwealth Government requirement for Indigenous organizations to be incorporated under the Corporations (Aboriginal and Torres Strait Islander) Act 2006 (CATSI) in order to receive Indigenous Advancement Strategy funding in excess of \$500,000, Tangentyere Council transferred incorporation to the CATSI Act. Tangentyere Council transferred incorporation on the 14th August 2015. The organization was a finalist in the 2016 Reconciliation Australia, Indigenous Governance Awards and is one of the 8 largest Aboriginal Corporations in Australia.

Tangentyere Council was formed to assist the Housing Associations to gain legal tenure and in order to obtain water, electricity and housing. From 1979 Tangentyere Council operated as an Indigenous Community Housing Organisation (ICHO) and service provider. The Corporate Members of Tangentyere are the Housing Associations and the members of these Housing Associations are individual members of Tangentyere. Today, Tangentyere has 625 members. The Tangentyere Board of Directors is composed of the elected Presidents of the Alice Springs Town Camp Housing Associations and Aboriginal Corporations.

Tangentyere Council is no longer an Indigenous Community Housing Organisation but provides a broad range of Human Services including the following:

- Child Protection and Wellbeing;
- Aged and Disabled;
- Youth;
- Employment and Training;
- > Family;
- Community Development;

- Community Safety and Wellbeing;
- Town Camp Secretariat Support;
- Chronic Disease Care Coordination;
- Family Violence Prevention; and
- > Social Enterprise Development.

Tangentyere is committed to the engagement, participation, capacity development and employment of Central Australian Aboriginal people.

3.2. Alice Springs Town Camp Associations and Aboriginal Corporations

Tangentyere Council has 16 Corporate Members as follows:

Figure 1: Town Camp Housing Associations, Incorporation and Tenure							
Association/Aboriginal Corporation	Alias	Incorporation Date	Tenure	Lot Number	Granted		
Ilperle Tyathe Association	Warlpiri	17/11/1978	SPL-450	5149	30/01/1979		
Aper-Alwerrknge Association	Palmer's Camp	17/04/1977	SPL-459	5180	25/07/1979		
Mount Nancy Association	Mount Nancy	16/07/1974	SPL-409	5135, 5123	16/07/1976		
Anthelk-Ewlpaye Association	Charles Creek	16/07/1974	SPL-426	3702, 3704	12/08/1977		
Nyewente Association	Trucking Yards	6/02/1975	SPL-449	5152	28/12/1978		
Akngwertnarre Association	Morris Soak	14/11/1974	SPL-438	5150	22/12/1977		
Ewyenper-Atwatye Association	Hidden Valley	11/08/1977	SPL-473	5189	30/01/1980		
Yarrenyty Arltere Association	Larapinta Valley	17/11/1978	SPL-536	5195	23/06/1981		
Anthepe Housing Association	Drive In	8/03/1974	SPL-412	5146	8/11/1976		
Inarlenge Association	Little Sisters	28/02/1978	Crown-1112	3701	11/06/1973		
Ilyperenye Association	Old Timers	22/08/1977	SPL-550	5708	14/09/1981		
Ilparpa Aboriginal Corporation	Ilparpa	25/10/1979	SPL-493	5713	2/07/1980		
Mpwetyerre Aboriginal Corporation	Abbotts Camp	25/10/1979	SPL-543	2664	4/07/1980		
Karnte Aboriginal Corporation	Karnte	11/07/1983	Crown- 1111	7850	1/02/1988		
Lhenpe Artnwe Aboriginal Corporation	Hoppy's Camp	6/08/1986	SPL-426	1733	12/08/1977		
Irrkerlantye Aboriginal Corporation	White Gate	28/10/1992	n/a	n/a	n/a		

4. Postal Services

In December 2009 the Town Camp Housing Associations entered into tripartite Alice Springs Living Area Subleases with the Commonwealth and Territory Governments. Part of the rationale for this leasing arrangement was so that the Commonwealth and Territory could 'normalise' service delivery on the Alice Springs Town Camps. One aspect of this 'normalisation' was in the area of communications including postal services. In the lead up to the 2013/14 financial year streets were named, post boxes were installed and a postal service subcontract was awarded. From early to mid 2012 onwards Town Camps received mail for the first time. Despite the development and implementation not all Town Camps received postal services and some still do not receive mail services.

The issue of Town Camp Postal Services is something that Tangentyere has identified and investigated. At first we perceived that the quality of the postal service was undermined by a number of issues including the use of cluster boxes, confusion around the addressing of letters to Town Camps and the poor literacy and numeracy of a proportion of residents.

Amongst rising complaints from residents about the lack of receipt of mail and the consequences of this issue such as increased rent (due to not completing rental rebate renewal applications apparently posted by the Department of Housing to Town Camp street addresses) and loss of income support (through a failure to respond to Centrelink mail) Tangentyere confirmed with Australia Post the extent of the gaps in service delivery.

As a result of our queries to Australia Post and through service testing (i.e. sending mail to our individual members on the Alice Springs Town Camps) Tangentyere revealed that five Town Camp corporate members and Ilpeye-Ilpeye received no postal service at the time of our investigation in August 2015. The following table outlines the Town Camps that did not receive mail in August 2015:

Figure 2: Town Camps with No Mail Service in August 2015					
Official Name	Alternative	Houses			
Ilperle Tyathe	Warlpiri	9			
Ewyenper Atwatye (commenced 07/16)	Hidden Valley	47			
Yarrenyty Arltere (commenced 07/16)	Larapinta Valley	34			
llyperenye	Old Timers	9			
Ilparpa	Ilparpa	13			
Ilpeye-Ilpeye	Ilpeye-Ilpeye	15			
Total		127			

This figure of 127 households reflected 45% of Town Camp Households (there are 285 houses including Ilpeye-Ilpeye).

From August 2015 Tangentyere Council provided advocacy for these Town Camps with a range of Commonwealth and Territory agencies in an attempt to remedy this situation. It was at this time that Tangentyere discovered that Town Camp street addresses weren't accepted by the Australian Electoral Commission though the basis for this situation was not at this time understood by Tangentyere Council.

Of those Town Camps with Postal Services the majority have woefully inadequate services characterized by cluster boxes that can be kilometres away from passive supervision. The following table highlights this issue:

Figure 3: Cluster and Househ	igure 3: Cluster and Household Mail Services					
Official Name	Alternative	Cluster	At Premises	Houses		
Aper-Alwerrknge	Palmer's Camp	Yes		7		
Itwiyethwenge	Basso's Farm	Yes		2		
Mount Nancy	Mount Nancy	Yes		11		
Anthelk-Ewlpaye	Charles Creek		Yes	21		
Nyewente	Trucking Yards		Yes	26		
Akngwertnarre	Morris Soak		Yes	15		
Ewyenper-Atwatye	Hidden Valley		Yes	47		
Yarrenyty Arltere	Larapinta Valley		Yes	34		
Anthepe	Drive In	Yes		15		
Inarlenge	Little Sisters	Yes		22		
Mpwetyerre	Abbotts Camp		Yes	6		
Karnte	Karnte	Yes		19		
Lhenpe Artnwe	Hoppy's Camp		Yes	13		
Total		76	162	238		

The impact of not receiving tenancy related mail was the primary issue impacting upon residents of these Town Camps. Until February the Department of Housing posted mail directly from their office in Darwin to Town Camp addresses. Tangentyere has no idea what happened to mail returned to the Department of Housing prior to February 2016. The consequence for the majority of tenants was an increased debt and reduced security of tenure. The increase in housing related debt was a consequence of individuals not receiving rental rebate renewal forms. The failure to complete these forms resulted in rental rebates ending and rent increasing. For individuals unaware of these increases due to not receiving mail from the Department their rent deductions would continue at the same level but their rent would increase. This circumstance would continue for months leading to significant debts.

It needs to be noted that Tangentyere has liaised with Australia Post, Prime Minister and Cabinet, Department of Human Services, the Department of Housing, the former NT Minister for Housing, the Commonwealth Minister for Indigenous Affairs, the Member for Lingiara and the Communications Minister to try to address this issue.

Tangentyere has also worked with the Department of Lands, Planning and Environment (DLPE) to update the Integrated Land and Information System (ILIS) as it seemed that the administrative lots weren't linked to street addresses and that this may have been the basis for the lack of postal services in some Town Camps. In November 2015 Tangentyere was able to work with the DPLE to have the individual administrative lots for those Town Camps without postal addresses linked to their street addresses. This work should have removed the final barrier to mail services for the residents of Ilperle Tyathe, Ewyenper-Atwatye, Yarrenyty Arltere, Ilyperenye and Ilparpa. It was not until July 2016 that Australia Post commenced mail services to Ewyenper-Atwatye and Yarrenyty Arltere via their mail subcontractor. Ilperle Tyathe, Ilyperenye and Ilparpa are still without postal services.

Tangentyere wrote to the Minister for Housing in October 2015 with respect to the issue of debt related to rental rebate renewals. The Minister responded in January 2016 advising that rental rebate renewals would be hand delivered by their tenancy management sub-contractor and that the delivery of mail from the Department would be an aspect of their contract in future. In addition Tangentyere was advised separately that debts related to the failure to complete rental rebate renewals would be retrospectively waived on completion of rental rebate renewal applications (i.e. the rebates would be backdated). These concessions were made on our advice about the lack of postal services on a number of Town Camps.

Figure 4 provides screen shots for Ilperle Tyathe demonstrating that individual parcels had been linked with street addresses on the Alice Springs Town Camps. Tangentyere was able to work with DLPE to make this happen. These screenshots were then provided to Australia Post and the Australian Electoral Commission to demonstrate that no barrier existed to postal services (e.g. Parcel 10487 was linked to 1 Yipilijaji Crescent etc).

Figure 4: Ilperle Tyathe Integrated Land Information System (ILIS) Screen Shot

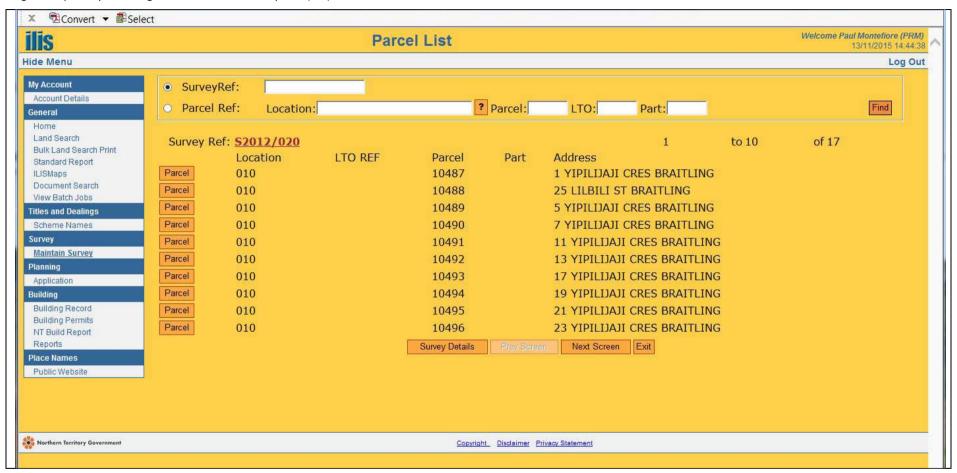
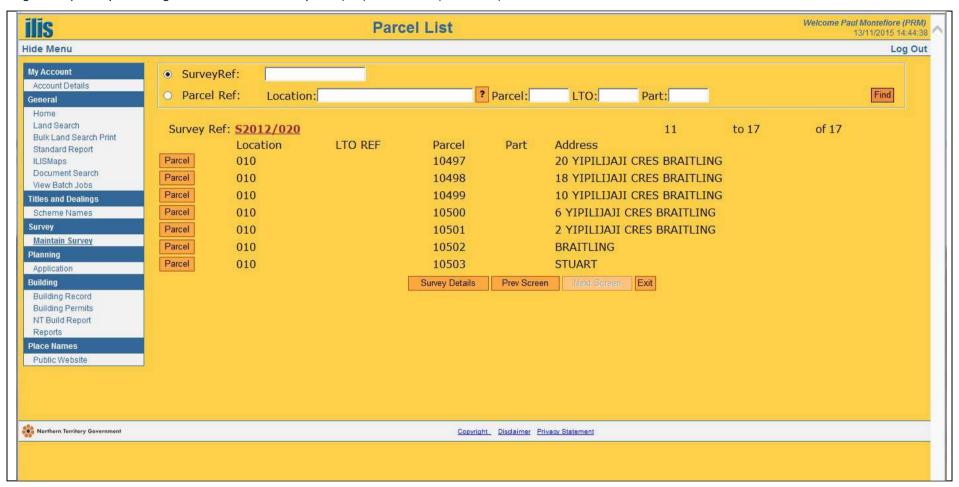


Figure 4: Ilperle Tyathe Integrated Land Information System (ILIS) Screen Shot (Continued)



5. Tools Developed by FaHCSIA to Support Correct Addressing

Whilst postal services have operated for sometime in the majority of Town Camps (since 2012) many services are impacted by confusion around addressing.

During 2011/12 and 2012/2013 the Department of Families, Housing, Community Services and Indigenous Affairs (FaHCSIA) contributed personnel and resources to support the Alice Springs Transformation Plan (ASTP). One activity undertaken by the ASTP and FaHCSIA during this time was to oversee the development, implementation and operation of postal services on the Alice Springs Town Camps.

This work included the gazetting of streets, the installation of post boxes, the procurement of mail contractors, the education of residents and information sharing with services. Information sharing was undertaken in two ways, postal maps were published for each Town Camp (with the exception of Ilparpa) and a table was developed converting old addresses to the new street addresses. Unfortunately this table (figure 5) only included Mpwetyerre, Anthelk Ewlpaye, Aper-Alwerrknge, Hoppy's, Karnte, Anthepe, Nyewente, Inarlenge and Mount Nancy. The omission of other Town Camps appears to be linked to issues with ILIS (now corrected).

Figure 5- Old Addresses and New Postal Addresses

		Add	Iress	
Town Camp	Alias	Old	Street	Street Name
Mpwetyerre	Abbotts Camp	2	4	Mpwetyerre Court
Mpwetyerre	Abbotts Camp	3	6	Mpwetyerre Court
Mpwetyerre	Abbotts Camp	4	8	Mpwetyerre Court
Mpwetyerre	Abbotts Camp	5	10	Mpwetyerre Court
Mpwetyerre	Abbotts Camp	6	12	Mpwetyerre Court
Mpwetyerre	Abbotts Camp	7	11	Mpwetyerre Court
Anthelk Ewlpaye	Charles Creek	1	1	Atyunpe Street
Anthelk Ewlpaye	Charles Creek	2	3	Atyunpe Street
Anthelk Ewlpaye	Charles Creek	3	1	Little Flower Court
Anthelk Ewlpaye	Charles Creek	4	2	Little Flower Court
Anthelk Ewlpaye	Charles Creek	5	3	Little Flower Court
Anthelk Ewlpaye	Charles Creek	6	6	Atyunpe Street
Anthelk Ewlpaye	Charles Creek	8	5	Little Flower Court
Anthelk Ewlpaye	Charles Creek	17	8	Atyunpe Street
Anthelk Ewlpaye	Charles Creek	18	4A	Atyunpe Street
Anthelk Ewlpaye	Charles Creek	19	4B	Atyunpe Street
Anthelk Ewlpaye	Charles Creek	21	4A	Little Flower Court
Anthelk Ewlpaye	Charles Creek	22	4B	Little Flower Court
Anthelk Ewlpaye	Charles Creek	25	7	Little Flower Court
Anthelk Ewlpaye	Charles Creek	29	6	Little Flower Court
Anthelk Ewlpaye	Charles Creek	33	1/10	Atyunpe Street
Anthelk Ewlpaye	Charles Creek	34	2/10	Atyunpe Street
Anthelk Ewlpaye	Kunoth	26	4	Paddy Court
Anthelk Ewlpaye	Kunoth	27	5	Paddy Court
Anthelk Ewlpaye	Kunoth	28	2	Paddy Court
Anthelk Ewlpaye	Kunoth	7	3	Paddy Court

Figure 5- Old Addresses and New Postal Addresses (Continued)

Address Old **Town Camp** Alias Street **Street Name** Anthepe Anthepe 1 3 Rubuntja Crescent Anthepe Anthepe 2 5 Rubuntja Crescent Anthepe Anthepe 3 7 Rubuntja Crescent 4 11 Rubuntja Crescent Anthepe Anthepe 5 Anthepe Anthepe 13 Rubuntja Crescent 6 15 Anthepe Anthepe Rubuntja Crescent Anthepe Anthepe New 6 Rubuntja Crescent 12 42 Anthepe Anthepe Rubuntja Crescent Anthepe 13 38 Rubuntja Crescent Anthepe Anthepe Anthepe New 8 Rubuntja Crescent Anthepe Anthepe New 10 Rubuntja Crescent New 14 Anthepe Anthepe Rubuntja Crescent 12 Anthepe Anthepe New Rubuntja Crescent 34 Anthepe Anthepe Rubuntja Crescent New Anthepe Anthepe New 32 Rubuntja Crescent **Trucking Yards** 19 Nyewente 1 McCormack St 2 15 McCormack St Nyewente **Trucking Yards** 3 Nyewente **Trucking Yards** 18 McCormack St Nyewente **Trucking Yards** 4 16 McCormack St **Trucking Yards** 12 3 McCormack St Nyewente **Trucking Yards** 16A 5 McCormack St Nyewente Nyewente **Trucking Yards** 16B 7 McCormack St 17 McCormack St Nyewente **Trucking Yards** 18 Nyewente **Trucking Yards** New 4 McCormack St 13 McCormack St Nyewente **Trucking Yards** New Nyewente **Trucking Yards** New 11 McCormack St **Trucking Yards** 13 8 Pepperill Court Nyewente Nyewente **Trucking Yards** 14 6 Pepperill Court 15 10 Pepperill Court Nyewente **Trucking Yards** Nyewente **Trucking Yards** New 4 Pepperill Court Nyewente **Trucking Yards** 2 Pepperill Court New Nyewente **Trucking Yards** New 3 Pepperill Court Nyewente **Trucking Yards** New 1 Pepperill Court Nyewente 5 5 Benno St **Trucking Yards** Nyewente 6 12 Benno St **Trucking Yards** Nyewente **Trucking Yards** 7 14 Benno St Nyewente **Trucking Yards** 8 11 Benno St Nyewente **Trucking Yards** 9 13 Benno St 10 9 Benno St Nyewente **Trucking Yards Trucking Yards** 19 Benno St Nyewente 10

Figure 5- Old Addresses and New Postal Addresses (Continued)

Address Old **Town Camp** Alias Street **Street Name** Aper-Alwerrknge **Palmers** 1B 7A **Untyere Court** Aper-Alwerrknge **Palmers** 1A 7В **Untyere Court** Aper-Alwerrknge **Palmers** 2 6 **Untyere Court** Aper-Alwerrknge **Palmers** 3 5 **Untyere Court** 4 4 Aper-Alwerrknge **Palmers Untyere Court** Aper-Alwerrknge **Palmers** 5 1 **Untyere Court** Aper-Alwerrknge **Palmers** New 2 **Untyere Court** Lhenpe Artnwe 10 18 Ulpaya Rd Hoppy's Lhenpe Artnwe Hoppy's 9 8 Ulpaya Rd Lhenpe Artnwe Hoppy's 11 20 Ulpaya Rd Lhenpe Artnwe Hoppy's 12 41 Ulpaya Rd 13 45 Ulpaya Rd Lhenpe Artnwe Hoppy's Lhenpe Artnwe 14 49 Ulpaya Rd Hoppy's 15 47 Lhenpe Artnwe Hoppy's Ulpaya Rd Lhenpe Artnwe Ulpaya Rd Hoppy's New 12 Lhenpe Artnwe 10 Ulpaya Rd Hoppy's New Lhenpe Artnwe 23 15 Ulpaya Rd Hoppy's 24 14 Ulpaya Rd Lhenpe Artnwe Hoppy's Lhenpe Artnwe Hoppy's 30 51 Ulpaya Rd Lhenpe Artnwe 31 53 Ulpaya Rd Hoppy's 19 Lhenpe Artnwe 32 Ulpaya Rd Hoppy's Karnte Karnte 1 29 Kurparu Crescent 2 3 Karnte Karnte Maku Crescent 3 Karnte Karnte 1 Maku Crescent 4 Karnte 23 Kurparu Crescent Karnte Karnte Karnte 5 21 Kurparu Crescent Karnte Karnte 6 18 Kurparu Crescent 7 Karnte Karnte 16 Kurparu Crescent 8 14 Karnte Karnte Kurparu Crescent 9 Karnte Karnte 6 Kurparu Crescent Karnte Karnte 11 Kurparu Crescent 1 Karnte Karnte 10 2 Kurparu Crescent Karnte Karnte 12 5 Kurparu Crescent Karnte Karnte New 7 Kurparu Crescent 9 Kurparu Crescent Karnte Karnte New Karnte New 11 Kurparu Crescent Karnte 13 Karnte Karnte Kurparu Crescent New Karnte Karnte New 31 Kurparu Crescent 22 Kurparu Crescent Karnte Karnte New Kurparu Crescent Karnte Karnte 20 New

Figure 5- Old Addresses and New Postal Addresses (Continued)

Address **Town Camp** Old Alias Street **Street Name** Little Sisters Inarlenge 1 55 Ntjalka Circuit Inarlenge Little Sisters 2 10 Ntjalka Circuit Inarlenge Little Sisters 3 61 Ntjalka Circuit Inarlenge Little Sisters 4 63 Ntjalka Circuit Inarlenge Little Sisters 5 65 Ntjalka Circuit Inarlenge Little Sisters 6 31 Ntjalka Circuit Inarlenge Little Sisters 7 49 Ntjalka Circuit Inarlenge Little Sisters 8 22 Ntjalka Circuit Little Sisters Inarlenge 10 8 Ntjalka Circuit Inarlenge Little Sisters 11 27 Ntjalka Circuit Inarlenge Little Sisters 12 41 Ntjalka Circuit Inarlenge Little Sisters 14 4 Ntjalka Circuit Little Sisters Inarlenge 15 35 Ntjalka Circuit Inarlenge Little Sisters New 26 Ntjalka Circuit Inarlenge Little Sisters New 59 Ntjalka Circuit Little Sisters Inarlenge New 51 Ntjalka Circuit Inarlenge Little Sisters New 53 Ntjalka Circuit Inarlenge Little Sisters 37 New Ntjalka Circuit Inarlenge Little Sisters New 39 Ntjalka Circuit Inarlenge Little Sisters 25 Ne Ntjalka Circuit Little Sisters Inarlenge New 23 Ntjalka Circuit Inarlenge Little Sisters 21 Ntjalka Circuit New 2 4 Glenmon Court Akngwertnarre Morris Soak 3 3 Akngwertnarre Morris Soak **Glenmon Court** Akngwertnarre Morris Soak 6 1 **Glenmon Court** Morris Soak Centre 2 Glenmon Court Akngwertnarre 1 Akngwertnarre Morris Soak 1 Lechleitner Street Morris Soak 4 11 Lechleitner Street Akngwertnarre Akngwertnarre Morris Soak New 3 Lechleitner Street Akngwertnarre Morris Soak New 5 Lechleitner Street Akngwertnarre Morris Soak New 7 Lechleitner Street 9 Akngwertnarre Morris Soak New Lechleitner Street Akngwertnarre Morris Soak 14 17 Lechleitner Street Morris Soak 5 1 Miller Court Akngwertnarre Akngwertnarre Morris Soak 10 2 Miller Court Morris Soak 11 6 Miller Court Akngwertnarre Morris Soak 12 7 Miller Court Akngwertnarre

Figure 5- Old Addresses and New Postal Addresses (Continued)

Address **Town Camp** Old Alias Street **Street Name** 1 **Matthews Court Mount Nancy** Mount Nancy 1 **Mount Nancy Mount Nancy** 2 11 **Matthews Court Mount Nancy Mount Nancy** 3 15 **Matthews Court** 5 **Mount Nancy** 3 **Shaw Court Mount Nancy** 6 7 **Mount Nancy Mount Nancy Shaw Court** 7 9 **Shaw Court Mount Nancy Mount Nancy** 8 **Mount Nancy Mount Nancy** 4 **Shaw Court** 10 **Shaw Court Mount Nancy Mount Nancy Mount Nancy Mount Nancy** 11 6A **Shaw Court** 12 **Mount Nancy Mount Nancy** 6B **Shaw Court** 13 12 **Shaw Court** Mount Nancy **Mount Nancy**

Unfortunately the release of this information has not led to significant improvements for the receipt of mail from some agencies including the Department of Health, the Central Australian Aboriginal Legal Aid Service and the Department of Human Services. In addition this table excludes a number of Town Camps, several of which don't receive mail services.

6. Completing the Work of the Alice Springs Transformation Plan

Tangentyere Council is in the process of finalising a document that converts old addresses to new addresses for those Town Camp street addresses missed by FaHCSIA and the Alice Springs Transformation Plan. This is for Town Camps such as Yarrenyty Arltere and Ewyenper Atwatye which have subsequently received mail services and those including Ilperle Tyathe, Ilparpa and Ilyperenye which still do not receive mail services.

Figure 6- Old Addresses to New Addresses for Camps Missed by FaHCSIA

		Ad	dress	
Town Camp	Alias	Old	Street	Street Name
Ilperle Tyathe	Warlpiri	New	1	Yipilijaji Cres
Ilperle Tyathe	Warlpiri	1	5	Yipilijaji Cres
Ilperle Tyathe	Warlpiri	2	6	Yipilijaji Cres
Ilperle Tyathe	Warlpiri	3	10	Yipilijaji Cres
Ilperle Tyathe	Warlpiri	4	19	Yipilijaji Cres
Ilperle Tyathe	Warlpiri	5	21	Yipilijaji Cres
Ilperle Tyathe	Warlpiri	6	23	Yipilijaji Cres
Ilperle Tyathe	Warlpiri	7	11	Yipilijaji Cres
Ilperle Tyathe	Warlpiri	New	17	Yipilijaji Cres
Ewyenper Atwatye	Hidden Valley	3	1	Lockyer Ct
Ewyenper Atwatye	Hidden Valley	New	5	Lockyer Ct
Ewyenper Atwatye	Hidden Valley	New	7	Lockyer Ct
Ewyenper Atwatye	Hidden Valley	New	6	Lockyer Ct
Ewyenper Atwatye	Hidden Valley	New	2	Lockyer Ct
Ewyenper Atwatye	Hidden Valley	New	3	Lockyer Ct

Figure 6- Old Addresses to New Addresses for Camps Missed by FaHCSIA (Continued)

Address **Town Camp** Alias Old Street Street Name Hidden Valley 1 **Ewyenper Atwatye** 1 **Ewyenper Street** 2 **Ewyenper Atwatye** Hidden Valley 3 **Ewyenper Street Ewyenper Atwatye** Hidden Valley New 5 **Ewyenper Street** 17 19 **Ewyenper Atwatye** Hidden Valley **Ewyenper Street** 13 **Ewyenper Atwatye** Hidden Valley 28 **Ewyenper Street Ewyenper Atwatye** Hidden Valley New 21 **Ewyenper Street Ewyenper Atwatye** Hidden Valley New 17 **Ewyenper Street** 30 56 **Ewyenper Atwatye** Hidden Valley **Ewyenper Street Ewyenper Atwatye** Hidden Valley New 54 **Ewyenper Street Ewyenper Atwatye** Hidden Valley 33 53 **Ewyenper Street Ewyenper Atwatye** Hidden Valley 34 45 **Ewyenper Street Ewyenper Atwatye** Hidden Valley 35 39 **Ewyenper Street** 37 51 Hidden Valley **Ewyenper Atwatye Ewyenper Street** Hidden Valley 41 **Ewyenper Atwatye** New **Ewyenper Street** Hidden Valley 37 **Ewyenper Atwatye** New **Ewyenper Street Ewyenper Atwatye** Hidden Valley New 35 **Ewyenper Street** 6 **Ewyenper Atwatye** Hidden Valley New Irretye Ct 10 4 **Ewyenper Atwatye** Hidden Valley Irretye Ct Hidden Valley New 2 Irretye Ct Ewyenper Atwatye **Ewyenper Atwatye** Hidden Valley 12 8 Irretye Ct Hidden Valley 13 11 **Ewyenper Atwatye** Irretye Ct **Ewyenper Atwatye** Hidden Valley 14 9 Irretye Ct 7 Hidden Valley New **Ewyenper Atwatye** Irretye Ct **Ewyenper Atwatye** Hidden Valley New 5 Irretye Ct Hidden Valley New 3 **Ewyenper Atwatye** Irretye Ct Hidden Valley 20 8 Tjuwanpa Court **Ewyenper Atwatye** 21 12 **Ewyenper Atwatye** Hidden Valley Tjuwanpa Court 22 **Ewyenper Atwatye** Hidden Valley 16 Tjuwanpa Court **Ewyenper Atwatye** Hidden Valley New 10 Tjuwanpa Court Hidden Valley 24 15 **Ewyenper Atwatye** Tjuwanpa Court **Ewyenper Atwatye** Hidden Valley New 17 Tjuwanpa Court **Ewyenper Atwatye** Hidden Valley 25 13 Tjuwanpa Court **Ewyenper Atwatye** Hidden Valley New Tjuwanpa Court Hidden Valley New 4 Tjuwanpa Court **Ewyenper Atwatye Ewyenper Atwatye** Hidden Valley 29 13 **Abbott Court** 32 15 **Abbott Court Ewyenper Atwatye** Hidden Valley **Ewyenper Atwatye** Hidden Valley 36 9 Abbott Court **Ewyenper Atwatye** Hidden Valley 38 14 Abbott Court **Ewyenper Atwatye** Hidden Valley New 17 **Abbott Court** Hidden Valley New 3 **Abbott Court Ewyenper Atwatye Ewyenper Atwatye** Hidden Valley New 5 Abbott Court 7 Hidden Valley New Abbott Court **Ewyenper Atwatye**

Figure 6- Old Addresses to New Addresses for Camps Missed by FaHCSIA (Continued)

Address Town Camp Alias Old Street Street Name 2 3 Yarrenyty Arltere Larapinta Valley Arrkwetyetherre Circuit Yarrenyty Arltere Larapinta Valley 20 26 Arrkwetyetherre Circuit Yarrenyty Arltere Larapinta Valley 21 30 Arrkwetyetherre Circuit 22 Yarrenyty Arltere Larapinta Valley 32 Arrkwetyetherre Circuit 23 Yarrenyty Arltere Larapinta Valley 33 Arrkwetyetherre Circuit Yarrenyty Arltere Larapinta Valley 1 **Forrester Court** Yarrenyty Arltere Larapinta Valley 3 31 **Forrester Court** 12 Yarrenyty Arltere Larapinta Valley New **Forrester Court** Yarrenyty Arltere Larapinta Valley New 14 Forrester Court Yarrenyty Arltere Larapinta Valley New 20 **Forrester Court** Yarrenyty Arltere Larapinta Valley 1 Forrester Court New Yarrenyty Arltere Larapinta Valley New 24 **Forrester Court** 22 Yarrenyty Arltere New **Forrester Court** Larapinta Valley 13 **Forrester Court** Yarrenyty Arltere Larapinta Valley New Yarrenyty Arltere New 15 Larapinta Valley Forrester Court Yarrenyty Arltere Larapinta Valley New 17 Forrester Court 4 9 Ebatarinja Court Yarrenyty Arltere Larapinta Valley 5 6 Yarrenyty Arltere Larapinta Valley Ebatarinja Court Yarrenyty Arltere Larapinta Valley 6 7 Ebatarinja Court Yarrenyty Arltere 7 Larapinta Valley 11 Ebatarinja Court 8 13 Yarrenyty Arltere Larapinta Valley Ebatarinja Court Yarrenyty Arltere Larapinta Valley 9 15 Ebatarinja Court Yarrenyty Arltere 11 34 Larapinta Valley Lynch Court Yarrenyty Arltere Larapinta Valley 12 32 Lynch Court 15 63 Yarrenyty Arltere Larapinta Valley Lynch Court Yarrenyty Arltere 16 62 Lynch Court Larapinta Valley 17 65 Yarrenyty Arltere Larapinta Valley Lynch Court Yarrenyty Arltere Larapinta Valley New 64 Lynch Court Yarrenyty Arltere Larapinta Valley New 61 Lynch Court Larapinta Valley 10 4 Yarrenyty Arltere Obitja Court Yarrenyty Arltere Larapinta Valley 13 6 Obitja Court Yarrenyty Arltere Larapinta Valley 14A 11a Obitja Court Yarrenyty Arltere Larapinta Valley 14B 11b Obitja Court Yarrenyty Arltere New 15 Obitja Court Larapinta Valley Yarrenyty Arltere Larapinta Valley New 17 Obitja Court 4 Marshall Street Old Timers 1 llyperenye 2 Ilyperenye **Old Timers** 4 Marshall Street 3 Ilyperenye **Old Timers** 6b Marshall Street llyperenye **Old Timers** 4 6a Marshall Street **Old Timers** 5 5 Marshall Street llyperenye 6 llyperenye **Old Timers** 10 Morgan Street 7 12 **Old Timers** llyperenye Morgan Street

Figure 6- Old Addresses to New Addresses for Camps Missed by FaHCSIA (Continued)

		Ad	dress	
Town Camp	Alias	Old	Street	Street Name
Ilyperenye	Old Timers	8	2	Morgan Street
llyperenye	Old Timers	New	1	Marshall Street
Ilyperenye	Old Timers	New	2	Marshall Street
Ilparpa	New Ilparpa	1	10479	38 Goanna Court
Ilparpa	New Ilparpa	2	10478	40 Goanna Court
Ilparpa	New Ilparpa	3	10476	37 Goanna Court
Ilparpa	New Ilparpa	4	10482	28 Goanna Court
Ilparpa	New Ilparpa	5	10473	29 Goanna Court
Ilparpa	New Ilparpa	6	10472	4 Wedgetail
Ilparpa	New Ilparpa	7	10483	26 Goanna Court
Ilparpa	New Ilparpa	8	10470	2 Wedgetail
Ilparpa	New Ilparpa	9	10468	21 Goanna Court
Ilparpa	New Ilparpa	10	10481	30 Goanna Court
Ilparpa	New Ilparpa	11	10485	20 Goanna Court
Ilparpa	New Ilparpa	New	10474	31 Goanna Court
Ilparpa	New Ilparpa	New	10475	35 Goanna Court

Ilperle Tyathe, Ilyperenye and Ilparpa still receive no mail services despite the correction of ILIS.

Tangentyere continues to advocate for extended and improved mail services.

7. <u>Unenrollable Town Camp Street Addresses</u>

During the 2015/16 financial year Tangentyere commenced working with the Australian Electoral Commission and Northern Territory Electoral Commission in order to address issues with respect to Town Camp electoral enrolments and participation. It was learned that Alice Springs Town Camp residents cannot enrol with an address reflecting their individual residential street address because of the 'tenure reference' on the Northern Territory DLPE Integrated Land Information System (ILIS).

The streets located within the Alice Springs Town Camps are all gazetted and real but 'Tenure References' for the individual house lots within the Town Camps make them unenrollable as the individual 'Tenure Reference' for each administrative lot is listed as being 'vacant crown'. It is our position that this issue needs to be remedied prior to the next election so that individuals can receive mail from the Australian Electoral Commission and NT Electoral Commission. The inability to receive mail compromises the ability of individuals to be enrolled and to fulfil their democratic rights and responsibilities. This scenario also compromises the capacity of individuals to participate in processes such as the recent postal survey.

Prior to 2013 Town Camp residents received their mail at Tangentyere. Since 2013 postal services have been implemented in the majority of the Town Camps. Given that residents receive the majority of their mail at home or through cluster boxes at the Town Camps it is no longer part of people's routine to check for mail at Tangentyere Council (with the possible exception of the three Town Camps yet to receive mail services (Ilperle Tyathe, Ilyperenye and Ilparpa).

Tangentyere has already requested that the Lands Title Office change the 'Tenure Reference' for individual Town Camp Street addresses to something residential rather than their being listed as 'Vacant Crown'.

ILIS demonstrates that the Town Camp streets and addresses are gazetted and real. Tangentyere can provide a spreadsheet which links individual parcels on the ILIS to street addresses if requested. Appendix 1 outlines the names and relevant suburb for each Town Camp Street.

8. Impacts of Mobility

There is significant mobility amongst Central Australian Aboriginal people. This mobility takes place between remote communities; and between remote communities and major service centres like Alice Springs. There is limited scope to explore this issue as a component of our response but needless to say the mobility of Central Australian Aboriginal people has an impact upon individuals, families and providers. The issue of mobility needs to be considered as a component of design implementation and operation in all areas of service delivery, community development and governance. Ignoring mobility further marginalises Aboriginal people.

The issue of mobility has a marked impact upon Tangentyere and its Corporate Members but is not well understood with respect to scale and impact (both here and elsewhere in remote Australia).

The following table outlines work undertaken in 2005 by the Desert Knowledge Cooperative Research Centre and the Tangentyere Research Hub to better understand the issue of mobility and the relationship between the number of residents and the service population of the Alice Springs Town Camps:

Town Camp		Prior to SIHIP	2005	
Official	Alias	Houses	Residents	Service
Ilperle Tyathe	Warlpiri	7	109	177
Aper-Alwerrknge	Palmer's Camp	6	51	83
Itwiyethwenge	Basso's Farm	2	9	15
Mount Nancy	Mount Nancy	11	63	102
Anthelk-Ewlpaye	Charles Creek	21	121	198
Nyewente	Trucking Yards	19	148	241
Akngwertnarre	Morris Soak	10	65	106
Ewyenper-Atwatye	Hidden Valley	23	243	396
Yarrenyty Arltere	Larapinta Valley	22	184	389
Anthepe	Drive In	8	94	154
Inarlenge	Little Sisters	13	154	250
Ilyperenye	Old Timers	8	89	145
Ilparpa	Ilparpa	11	106	173
Mpwetyerre	Abbotts Camp	6	74	156
Ilpeye-Ilpeye	Golders' Camp	9	61	100
Karnte	Karnte	12	135	219
Lhenpe Artnwe	Hoppy's Camp	11	167	272
Total		199	1873	3176

NB: it is clear that at the time of this work there was overcrowding on the Alice Springs Town Camps with an occupancy rate of 9 people per household. With the addition of visitors to these already overcrowded houses the problem is exacerbated with occupancy rates increased to above 16 people per household. It should be noted that the Strategic Indigenous Housing and Infrastructure Program (SIHIP) delivered an additional 85 dwellings but anecdotal evidence suggests that this has not addressed overcrowding (i.e. more people have moved to the Town Camps).

The work of Desert Knowledge Cooperative Research Centre and the Tangentyere Research Hub highlights the scale of mobility with respect to the Town Camps. Tangentyere also considered the impact of mobility on our Community Development Program in a recent submission to the Senate Finance and Public Administration Committee. Some analysis can be provided about the impact of mobility on such a program if requested.

One measure of the impact of mobility on enrolments and participation is the number of postal surveys (for marriage equality) that were actually deliverable to Town Camp residents. Tangentyere cross referenced the names of the 319 letters received (by Tangentyere) with our membership registers and other information sources. During this process we identified that only 158 (of 319) letters were deliverable. The remaining letters belonged to visitors, former members and deceased individuals. This pattern speaks to the issue of mobility and suggests that many Town Camp residents are probably (1) enrolled elsewhere or (2) not enrolled. On the other hand many people enrolled with a Town Camp address are probably living elsewhere. It should be noted that Tangentyere received confirmation from the NT Electoral Commission that there are 614 enrolled voters apparently living on the Town Camps (as at the 12th December 2017) and therefore it is our observation that some 300 surveys were not redirected to Tangentyere Council from Australia Post.

The accuracy of enrolments has more impact at the level of the Territory than that of the Commonwealth because whilst mobility at the level of the Commonwealth is likely to be within the Federal Division of Lingiara it is more likely to be between Divisions at the level of the Territory. It has been our experience that the Northern Territory Electoral Commission has been more concerned about this issue than the Australian Electoral Commission.

9. Changing Details Online

In September 2017 we undertook a thought experiment that went as follows:

- (1) Town Camp street addresses are not enrollable addresses for the electoral roll;
- (2) Individuals can register postal addresses including post office boxes;
- (3) Town Camp street addresses may be acceptable as postal addresses

In September a Town Camp resident with good literacy and numeracy; good computer skills and a current driver's licence accessed the Australian Electoral Commission website and proceeded to update her details. She later received confirmation that her new address details had been accepted. As far as Tangentyere is aware she is the first Town Camp resident who as managed to have her physical street address accepted as a postal address. This is a positive development but the process was complicated; time consuming; required access to computer and internet; and would be difficult for the many language speaking Aboriginal people in Central Australia and elsewhere in the Territory.

Using this function on the Australian Electoral Commission website required the completion of the following steps (see http://www.aec.gov.au/enrol/change-address.htm):

Step 1: Enrolment
Step 2: State or Territory
Step 3: Citizenship
Step 4: Evidence of identity
Step 5: Name
Step 6: Personal details
Step 7: Current residential address
Step 8: Postal address
Step 9: Contact details
Step 10: Declaration
Step 11: Submit
Final step

10. Proof of Identity

The 12 steps required for amending an enrolment are problematic for language speaking Aboriginal people with poor literacy and numeracy. These steps demonstrate a low tolerance for variations between entered text and information on the electoral roll. This lack of tolerance is problematic as there can be significant variations in nomenclature and addresses. People often have aliases due to a number of reasons including cultural reasons and bureaucratic errors related to spelling and assumptions about the relationship between

skin names and surnames etc. Addresses vary due to the high levels of mobility between localities in the NT and due to functional homelessness of many people.

Aside from the issue of inflexibility the online reliance on the use of driver's licences and/or passports for identification is prohibitive for many due to a lack of driver's licences and passports.

Tangentyere Council developed, implemented and continues to operate a community proof of identity card, the 'Tangentyere Card' for this reason. The Tangentyere Card was inaugurated in 2008 primarily due to the implementation of the Commonwealth Anti-Money Laundering and Counter Terrorism Act. The implementation of strengthened proof of identity procedures by local banks in 2008 requiring the use of photo identification documents meant that many people faced the risk of financial exclusion. To date Tangentyere has issued 10,208 since March 2008 and of these the majority (6,422) have been renewed and are current at the time of writing this submission. The Tangentyere Card is widely accepted by agencies including the NT Motor Vehicle Registry, Department of Business, NT Police and Centrelink. Tangentyere can provide more information about this service and the proof of identity issues of Aboriginal people in the Northern Territory on request.

11. Known Participation Rates

In the past the NT Electoral Commission provided the data showing enrolments and participation rates for 5 Town Camps:

		Sept 2015	Territory 2012	Federal 2010	Local 2012
Official Name	Alias	Enrolments	Participation	Participation	Participation
Yarrenyty Arltere	Larapinta	108	17%	16%	10%
Ewyenper Atwatye	Hidden Valley	162	14%	14%	1%
Anthelk-Ewlpaye	Charles Creek	136	17%	16%	2%
Nyewente	Trucking Yards	82	22%	22%	12%
Karnte	Karnte	54	54%	50%	30%

These figures demonstrate that participation rates are very low for individuals enrolled as Town Camp residents. Whilst participation in Commonwealth and Territory elections is consistent the level of participation in the Alice Springs Town Council election is much lower. The lower levels of participation in the Alice Springs Town Council reflects the perception that the Alice Springs Town Council does not provide services to the Alice Springs Town Camps. This perception is largely true outside the collection of wheelie bins undertaken by a contractor on a weekly basis.

Tangentyere Council recommends that the recognition of Town Camp street addresses by the Australian Electoral Commission and NT Electoral Commission would create an opportunity to work toward improvements in participation rates. The recognition of street addresses would allow Tangentyere to work with individuals to update their electoral details (addresses) so that they could receive mail from the Australian Electoral Commission and the NT Electoral Commission in the future. Ideally Tangentyere could receive funding for a finite period to work with those enrolled as residents of Town Camp to update their details to reflect their street addresses. The work of such a program could extend to updating information with a range of Commonwealth and Territory agencies that have identified issues with mail services. Whilst postal

services have operated for sometime in the majority of Town Camps (since 2013) many services are impacted by confusion around addressing.

12. Requested Participation Rates

Tangentyere has been unable to obtain additional information about participation rates for other Town Camp localities or more recent elections despite making requests to the Australian Electoral Commission and the NT Electoral Commission.

13. Marriage Equality Surveys Received by Tangentyere Council

The evidence suggests that very few Town Camp residents received the 'Marriage Equality Postal Survey' without the intervention of Tangentyere and the flexibility of the Australian Bureau of Statistics. Tangentyere canvassed residents from Ilperle Tyathe, Aper-Alwerrknge, Mount Nancy, Anthelk-Ewlpaye, Nyewente, Akngwertnarre, Ewyenper Atwatye, Yarrenyty Arltere (Larapinta Valley), Anthepe, Inarlenge, Ilyperenye, Ilparpa (New Ilparpa), Mpwetyerre, Karnte and Lhenpe Artnwe and was informed that other than those with PO boxes at Australia Post nobody received the postal survey.

Tangentyere received some mail for Town Camp residents at the community bank agency at Tangentyere Council. The receipt of mail at Tangentyere is a historical reminder that prior to the tripartite Alice Springs Living Area Subleases between the Town Camp Housing Associations and the Executive Director of Township Leasing on behalf of the Commonwealth and the CEO of Housing on behalf of the Territory that there were no mail services on Town Camps. This circumstance continues elsewhere in the Territory for residents of Aboriginal communities. In addition the Australian Bureau of Statistics liaised with Australia Post and arranged for other postal surveys addressed to possible Town Camp residents to be transferred to Tangentyere for hand delivery.

As mentioned there is a lot of mobility between the Town Camps and remote Central Australia. For this reason it is likely that there is a significant difference between individuals enrolled at Town Camp addresses and the number of people actually residing at the Town Camps for majority of the time. From comparing the letters received with our membership registers I have identified that 158 of the 319 letters received are for current Housing Association/Aboriginal members and the rest are for people who are not members. Some of those who are not members are likely to be former members or visitors. Also admittedly it is quite likely that some individuals are residents but have not yet been added to a membership register. The flip side of this situation is that it is likely that individuals living on the Town Camp as residents may themselves be registered elsewhere.

Tangentyere has received confirmation from the NT Electoral Commission that there are 614 enrolled voters apparently living on the Town Camps (as at the 12th December 2017) and therefore it is our observation that some 300 letters were not redirected to Tangentyere Council from Australia Post. This admission however needs to be reflected upon in consideration of the probable fact that at least half of these outstanding letters were addressed to individuals not living on the Alice Springs Town Camps. Others present on the Town Camps are either not enrolled or are enrolled elsewhere.

The situation outlined above would be systemic across remote Aboriginal communities, outstations and Town Camps throughout the Northern Territory.

14. Enrolments, Postal Surveys and Deliverable Surveys

The following table outlines: (1) current enrolments (confirmed by the NT Electoral Commission), (2) postal surveys received by Tangentyere for voters enrolled at Town camp addresses and (3) deliverable surveys (i.e. current residents).

		Postal Surveys	
Enrolment Address	Enrolments	Received by TCAC	Deliverable
Ilperle Tyathe	26	5	3
Aper-Alwerrknge	7	1	1
Itwiyethwenge	4	0	0
Mount Nancy	28	25	11
Anthelk-Ewlpaye	60	16	10
Nyewente	58	31	25
Akngwertnarre	14	1	1
Ewyenper Atwatye	81	68	26
Larapinta Valley	75	61	30
Anthepe	41	11	7
Inarlenge	51	13	6
Ilyperenye	38	3	2
New Ilparpa	30	7	7
Mpwetyerre	30	9	4
Karnte	57	50	20
Lhenpe Artnwe	14	18	5
Total	614	319	158

The quick analysis of this table is as follows:

- The NT Electoral Commission has identified that there are 614 voters enrolled with residential addresses corresponding to the 16 localities outlined above;
- The Australian Electoral Commission doesn't recognise Town Camp street addresses and instead recognises
 addresses like Ilperle Tyathe or Larapinta Valley but these are not postal addresses. The inability of the
 Australian Electoral Commission to recognise Town Camp street addresses is related to the treatment of
 Town Camp street addresses on the Integrated Land Information System (ILIS). ILIS lists the individual street
 addresses as 'vacant' crown';
- Tangentyere approached the Australian Bureau of Statistics to outline our concerns about the ability of Town Camp residents to receive postal surveys and therefore to participate in the postal survey on marriage equality;
- Tangentyere offered to hand deliver mail to Town Camp residents. The Australian Bureau of Statistics collected and delivered postal surveys to Tangentyere that were being held by Australia Post;
- Tangentyere received only 319 postal surveys out of the 614 individuals enrolled with Town Camp addresses;
- Tangentyere cross referenced the names of the 319 letters received with our membership registers and other
 information sources. During this process we identified that only 158 letters were deliverable. The remaining
 letters belonged to visitors, former members and deceased individuals. This pattern speaks to the issue of
 mobility and suggests that many Town Camp residents are probably (1) enrolled elsewhere or (2) not enrolled.
 On the other hand many people enrolled with a Town Camp address are probably living elsewhere;
- Tangentyere received postal surveys for only 52% of those enrolled at Town Camp addresses and of this 52% less than 50% were deliverable (the deliverable component was only 25% of the 614 enrolments).

17. Conclusion

The Australian Bureau of Statistics worked closely and flexibly with Tangentyere Council to ensure that as many of our members/Town Camp residents could participate in the Marriage Equality Survey. Despite this collaboration and flexibility the level of participation was compromised by both the quality and completeness of the Australian Electoral Roll. Further the lack of recognition of Town Camp street addresses also compromised the participation of Town Camp residents in the postal survey. I think the fact that Tangentyere only received 319 postal surveys out of 614 enrolled voters and that only 158 of these were current and deliverable strongly highlights the scale of the structural barriers faced by Town Camp residents.

Significant work is required to improve the quality of the Australian Electoral Roll and Postal Services on the Alice Springs Town Camps before we can hope to see any real improvement in the participation rates of residents in Federal, Territory and Local Government elections.

The work required to address the issues outlined here includes the following steps:

- 1) The recognition of Town Camp street addresses as by the Australian Electoral Commission;
- 2) The extension of Postal Services to Ilperle Tyathe, Ilyperenye and Ilparpa;
- 3) The upgrade of Town Camps serviced through 'Cluster Mail Boxes' to 'Every Door Direct Mail' services;
- 4) Exploration of 'Automatic Enrolment' through government data collected through the Department of Human Services (Commonwealth), Department of Health (NT), Department of Transport (NT) and the Department of Housing (NT). It should be noted that the sharing of information between agencies should be a consented process. Additionally the issue of mobility and currency may be an issue for these agencies with agencies like the Department of Housing having the most concrete information for a limited cohort through tenancy agreements etc. Nomenclature and identity verification will be an issue for 'Automatic Enrolment';
- 5) Implementation of a system that allows voters to 'Enrol on the Day'. Individuals who otherwise meet the eligibility criteria but who are either not enrolled or who require a change of address should be allowed to enrol and vote on the day of an election;
- 6) The funding of community partners to liaise with local Aboriginal communities and Town Camps to ensure that people are enrolled correctly and that address details are consistent and up-to-date between various agencies and service providers.

Whilst Tangentyere has focussed on the Alice Springs Town Camps it is our contention that this circumstance accurately depicts the circumstance throughout remote areas of the Northern Territory. Indeed the extent of the issues highlighted here may be amplified in other parts of the Northern Territory due to diminished service delivery and representation by peak organisations like Tangentyere Council.

Official Name	Alias	Tenure	Lot	Streets	Suburb	Post	AEC Roll	DLPE ILIS Tenure Reference
Yarrenyty Arltere	Larapinta	SPL-536	5195	Arrkwetyetherre Circuit	Flynn	Yes	No	Vacant Crown
				Lynch Court	Flynn	Yes	No	Vacant Crown
				Forrester Court	Flynn	Yes	No	Vacant Crown
				Ebatarinja Court	Flynn	Yes	No	Vacant Crown
				Obitja Court	Flynn	Yes	No	Vacant Crown
Ewyenper Atwatye	Hidden Valley	SPL-473	5189	Abbott Court	Sadadeen	Yes	No	Vacant Crown
				Irretye Court	Sadadeen	Yes	No	Vacant Crown
				Ewyenper Street	Sadadeen	Yes	No	Vacant Crown
				Tjuwanpa Court	Sadadeen	Yes	No	Vacant Crown
				Lockyer Court	Sadadeen	Yes	No	Vacant Crown
llyperenye	Old Timers	SPL-550	5708	Morgan Street	Kilgariff	No	No	Vacant Crown
				Marshall Court	Kilgariff	No	No	Vacant Crown
Ilperle Tyathe	Warlpiri Camp	SPL-450	5149	Yipilijaji Crescent	Braitling	No	No	Vacant Crown
Iparpa	Ilparpa	SPL-493	5713	Goanna Court	Arumbera	No	No	Vacant Crown
				Wedgetail Court	Arumbera	No	No	Vacant Crown
Aper-Alwerrknge	Palmer's Camp	SPL-459	5180	Untyere Court	Stuart	Yes	No	Vacant Crown
Mount Nancy	Mount Nancy	SPL-409	5135	Matthews Court	Stuart	Yes	No	Vacant Crown
				Shaw Court	Stuart	Yes	No	Vacant Crown
	Bassos	SPL-554	5123	Scobie Road	Stuart	No	No	Vacant Crown
Anthelk-Ewlpaye	Charles Creek	SPL-426	3702, 3704	Paddy Court	Stuart	Yes	No	Vacant Crown
				Atyunpe Street	Stuart	Yes	No	Vacant Crown
				Little Flower Court	Stuart	Yes	No	Vacant Crown
Lhenpe Artnwe	Hoppy's Camp	SPL-426	1733	Ulpaya Rd	Stuart	Yes	No	Vacant Crown
Nyewente	Trucking Yards	SPL-449	5152	McCormack St	Ciccone	Yes	No	Vacant Crown
				Benno St	Ciccone	Yes	No	Vacant Crown
				Pepperill Court	Ciccone	Yes	No	Vacant Crown
Akngwertnarre	Morris Soak	SPL-438	5150	Lechleitner Street	Araluen	Yes	No	Vacant Crown
				Glenmon Court	Araluen	Yes	No	Vacant Crown
				Miller Court	Araluen	Yes	No	Vacant Crown
Anthepe	Drive In	SPL-412	5146	Rubuntja Crescent	Arumbera	Yes	No	Vacant Crown
narlenge	Little Sisters	Crown-1112	3701	Ntjalka Circuit	Ilparpa	Yes	No	Vacant Crown
Mpwetyerre	Abbotts Camp	SPL-543	2664	Mpwetyerre Court	The Gap	Yes	No	Vacant Crown
Karnte	Karnte	Crown-1111	7850	Kurparu Crescent	Arumbera	Yes	No	Vacant Crown
				Maku Crescent	Arumbera	Yes	No	Vacant Crown